KAW VALLEY DRAINAGE DISTRICT WYANDOTTE COUNTY, KANSAS

REPORT AND FINANCIAL STATEMENTS

DECEMBER 31, 2019

KAW VALLEY DRAINAGE DISTRICT WYANDOTTE COUNTY, KANSAS

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Kaw Valley Drainage District Wyandotte County, KS

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures and unencumbered cash balances of the Kaw Valley Drainage District (District) as of and for the year ended December 31, 2019, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note A to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for adverse opinion on U.S. Generally Accepted Accounting Principles

As described more fully in Note A of the financial statement, the financial statement is prepared by the District to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note A and the accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Kaw Valley Drainage District as of December 31, 2019, or changes in the financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Kaw Valley Drainage District as of December 31, 2019, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* as described more fully in Note A.

Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget, individual fund schedules or regulatory basis receipts and expenditures – actual and budget (Schedules 1 and 2-4 as listed in the Table of Contents), are presented for purposes of additional analysis and are not a required part of the basic financial statement, however are required to be presented under provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting more fully described in Note A.

Kansas City, Missouri September 9, 2020

KAW VALLEY DRAINAGE DISTRICT Wyandotte County, Kansas SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH - REGULATORY BASIS

For The Year Ended December 31, 2019

Ending Cash	Balance		\$ 122,194	8,811	3,737,404	\$ 3,868,409
Add Encumbrances and Accounts	Payable		3,567	0	130,182	133,749
Ending E	Cash		118,627 \$	8,811	3,607,222	3,734,660
Une			↔			မှ
	xpenditures		605,567	202,681	525,608	1,333,856
	Ä		↔			ь
	Receipts		655,865	198,184	1,370,496	2,224,545
			₩			⇔ ∥
Beginning Unencumbered	Cash		68,329	13,308	2,762,334	2,843,971
Unei			↔			₩
	Fund	Governmental Funds:	General Fund	Employee Benefit Fund	Special Emergency Fund	Total Reporting Entity

Composition of cash:

First State Bank -Checking account US Treasury Bills

Total Cash

983,822

2,884,587

\$ 3,868,409

The notes to the financial statements are an integral part of this statement.

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Financial Reporting Entity</u> - Kaw Valley Drainage District is a municipal corporation governed by an elected three person board, providing flood protection for the Kaw Valley area through construction and maintenance of dikes along the Kansas River in Wyandotte County, Kansas.

Regulatory Basis Fund Types - In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts, recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations or limitations.

The following types of funds comprise the financial activities of the District for the year of 2019.

<u>General Fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose Funds</u> – (Employee Benefit Fund, Special Revenue Fund) to account for the proceeds of specific revenue sources (other than major projects) that are restricted by law or administrative action to expenditures for specified purposes.

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America – The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable securities, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investment balances on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The District has approved a resolution that is in compliance with K.S.A. 75-1120a, waiving the requirement for application of generally accepted accounting principles and allowing the District to use the regulatory basis of accounting. Upon the adoption of the Kansas GAAP waiver, K.S.A. 75-1120a specifically requires that the District prepare its financial statements and financial reports on the basis of cash receipts and disbursements as adjusted to show compliance with the cash-basis and budget laws of the state.

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Departure from Generally Accepted Accounting Principles – The basis of regulatory accounting described above results in a financial statement presentation which shows cash receipts, cash expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories and prepaid expenses, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balances are not presented. Under generally accepted accounting principles, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. General fixed assets that account for the land, buildings and equipment owned by the District are not presented in the financial statements.

<u>Use of Estimates</u> – The preparation of financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas requires management to make certain estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Reimbursed Expenses – The District records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under the KMAAG regulatory basis of accounting. No interfund reimbursements occurred in the current year.

<u>Budgetary Information</u> – Kansas statutes require that an annual operating budget be legally adopted for the general fund, employee benefit fund, and special emergency fund. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a) Preparation of the budget for the succeeding calendar year on or before August 1st.
- b) Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c) Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- d) Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

All legal annual operating budgets are prepared using the regulatory basis of accounting in which, regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the District for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budget expenditure authority lapses at year end.

NOTE B - DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the District. The statute requires banks eligible to hold the District's funds have a main or branch bank in the county in which the District is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The District has no other policies that would further limit interest rate risk.

As of December 31, 2019, the District had the following investments and maturities:

	Investment Maturities (in Year			
Investment Type U.S. Treasury Bills	<u>Fair Value</u> \$ 983,822	Less Than 1 \$ 983,822	<u>1-2</u>	Rating

K.S.A. 12-1675 limits the District's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

<u>Concentration of Credit Risk</u> – State statutes place no limit on the amount the District may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405. The District's allocation of investments as of December 31, 2019, is as follows:

Investments	% of Investments		
Treasury Bills	100%		

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require the District's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured at December 31, 2019.

At December 31, 2019, the District's carrying amount of the district's deposits was \$2,884,587. The bank balance was \$2,915,642. The difference between the carrying amount and the bank balance is outstanding checks. At December 31, 2019 all deposits were covered by the Federal Deposit Insurance Corporation, or pledged collateral as provided by Kansas Statute. The third-party bank holding the pledged securities is independent of the pledging bank.

NOTE B - DEPOSITS AND INVESTMENTS (Continued)

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

NOTE C - DEFINED BENEFIT PENSION PLAN

Plan description – The District participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions – K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of section 414(h) of the Internal Revenue Code.

State law provides that employer contribution rates for KPERS 1 and KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.89% for the fiscal year ended December 31, 2019. Contributions to the pension plan from the District were \$30,039 for the year ended December 31, 2019.

Net Pension Liability. At December 31, 2019, the District's proportionate share of the collective net pension liability reported by KPERS was \$257,857. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018, which was rolled forward to June 30, 2019. The District's proportion of the net pension liability was based on the ratio of the District's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long term debt, this liability is not reported in these financial statements.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

NOTE D - OTHER POST EMPLOYMENT BENEFITS

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the government makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program.

The District's policy is to pay employees for unused sick leave up to the maximum allowed in the event of termination. Upon retirement, death or separation of employment, the employee shall be compensated by the District for all unused and accumulated sick leave. The cost of accumulated sick leave is not recorded in the financial statements at the time the benefits are earned by the employee.

NOTE E - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees, or acts of God. The District maintains commercial insurance for all risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

NOTE F - SUBSEQUENT EVENTS

Management has evaluated the effects on the financial statements of subsequent events occurring through September 9, 2020 which is the date at which the financial statements were available to be issued.

NOTE G - COVID-19

Management is currently evaluating the effects of the COVID-19 virus and its impact on their financial position and has concluded that while it is reasonably possible that the virus will likely have an effect on their future operations, the specific impact is not readily determinable as of the date of these financial statements. The financial statements do not include any adjustments that might result from the outcome of this on-going uncertainty.

NOTE H - MONITORING RISKS TO INFORMATION TECHNOLOGY

During our interaction with clients throughout the region, we are aware of a growing threat in relation to certain I/T operational controls - in the area of what is commonly referred to as "ransomware." Unfortunately, the narrative is all too familiar. We would remind management that a risk assessment — which includes review of policies and procedures as well as a documented action plan in the event of a breach is becoming a critical operational control for most entities. We would also recommend a review of the existing insurance coverage; as a basis for mitigating the risks from I/T related exposure.



KAW VALLEY DRAINAGE DISTRICT Wyandotte County, Kansas **SUMMARY OF EXPENDITURES ACTUAL AND BUDGET REGULATORY BASIS**

Fund	 Certified Budget	Ch	openditures eargeable to urrent Year Fund		Variance Over / (Under)
Governmental Type Funds:					
General Fund	\$ 666,481	\$	605,567	\$	(60,914)
Employee Benefit Fund	202,686		202,681		(5)
Special Emergency Fund	 2,175,369		525,608	,	(1,649,761)
Total	\$ 3,044,536	\$	1,333,856	\$	(1,710,680)

KAW VALLEY DRAINAGE DISTRICT Wyandotte County, Kansas

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

	Actual	Budget	Variance Over (Under)
Receipts:	- Notaai		(Ondor)
Ad Valorem Tax	\$ 577,695	\$ 592,904	\$ (15,209)
Delinquent Tax	14,762	8,000	6,762
Motor Vehicle Tax	22,096	18,647	3,449
Recreational Vehicle Tax	39	[′] 19	20
16/20M Vehicle Tax	108	148	(40)
In Lieu of Taxes	29,554	35,000	(5,446)
Interest	1,516	0	1,516
Commercial Vehicle	10,095	11,323	(1,228)
Watercraft Tax	0	17	(17)
Other	0	0	0
Total Cash Receipts	\$ 655,865	\$ 666,058	\$ (10,193)
Expenditures:			
Personnel Expenses	\$ 451,879	\$ 485,000	\$ (33,121)
Contractual Services	42,045	35,000	7,045
Commodities	110,907	121,481	(10,574)
Capital Outlay	0	25,000	(25,000)
Other	736	0	736
Transfers Out	0	0	0
Total Expenditures	605,567	\$ 666,481	<u>\$ (60,914)</u>
Receipts over (under) expenditures	50,298		
Unencumbered cash, beginning	68,329		
Unencumbered cash, ending	<u>\$ 118,627</u>		

KAW VALLEY DRAINAGE DISTRICT Wyandotte County, Kansas

EMPLOYEE BENEFIT FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

			Variance Over
	Actual	Budget	(Under)
Receipts:			
Ad Valorem Tax	\$ 175,624	\$ 180,268	\$ (4,644)
Delinquent Tax	3,963	1,800	2,163
Motor Vehicle Tax	6,589	5,653	936
Recreational Vehicle Tax	12	6	6
16/20M Vehicle Tax	29	45	(16)
In Lieu of Taxes	8,987	11,000	(2,013)
Commercial Vehicle	2,980	3,432	(452)
Watercraft	0	5	(5)
Other	0	0	0
Total Cash Receipts	\$ 198,184	\$ 202,209	\$ (4,025)
Expenditures:			
Personnel Expenses	202,681	\$ 202,686	\$ (5)
Total Expenditures	202,681	\$ 202,686	<u>\$ (5)</u>
Receipts over (under) expenditures	(4,497)		
Unencumbered cash, beginning	13,308		
Unencumbered cash, ending	\$ 8,811		

Variance

KAW VALLEY DRAINAGE DISTRICT

Wyandotte County, Kansas

SPECIAL EMERGENCY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

	Actual	Budget	Variance Over (Under)
Receipts:			
Ad Valorem Tax	\$ 1,057,783	\$ 1,085,442	\$ (27,659)
Delinquent Tax	27,948	18,000	9,948
Motor Vehicle Tax	40,916	34,094	6,822
Recreational Vehicle Tax	72	36	36
16/20M Vehicle Tax	216	271	(55)
In Lieu of Taxes	54,106	70,000	(15,894)
Commercial Vehicle	18,837	20,702	(1,865)
Watercraft	0	31	(31)
Interest	23,256		
Other	147,362	. 0	147,362
Total Cash Receipts	1,370,496	1,228,576	\$ 118,664
Expenditures:			
Emergency Expenses	525,608	\$ 2,175,369	\$ (1,649,761)
Capital Outlay	0	0	0
Transfers Out	0	0	0
Total Expenditures	525,608	\$ 2,175,369	<u>\$ (1,649,761)</u>
Receipts over (under) expenditures	844,888		
Unencumbered cash, beginning	2,762,334		
Unencumbered cash, ending	\$ 3,607,222		